

Message Text

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70

ACTION ACDA-10

INFO OCT-01 AF-06 EUR-12 EA-06 NEA-10 IO-10 ISO-00 ARA-06

CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02 NASA-01

NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01 OES-03 SS-15

USIA-06 SAJ-01 /112 W

----- 130920

P R 211750Z MAY 75

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 3102

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY BANGKOK

AMEMBASSY BELGRADE

AMEMBASSY CANBERRA

AMEMBASSY THE HAGUE

AMEMBASSY LAGOS

AMEMBASSY LONDON

AMEMBASSY MEXICO

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

AMEMBASSY ROME

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AMEMBASSY TEHRAN

AMEMBASSY TOKYO

USMISSION USUN

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ERDA/GERMANTOWN

LIMITED OFFICIAL USE SECTION 1 OF 2 GENEVA 3741

EO: 11652: N/A

TAGS: PARM

SUBJ: NPT REVCON: COMMITTEE II PRELIMINARY DISCUSSION OF
ARTICLE V

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1. SUMMARY: COMMITTEE II HELD FIRST DISCUSSION OF ARTICLE V DURING AFTERNOON OF MAY 14 AND MORNING OF MAY 15. THERE HAS BEEN LITTLE TOUTING OF PNE POTENTIAL, SOME STATEMENTS OF SKEPTICISM, AND NO COMPLAINTS OF UNAVAILABILITY SERVICES. SEVERAL DELS HAVE SUPPORTED UK PNE COMMITTEE IDEA, SOME (PARTICULARLY AUSTRALIA) HAVE SAID THE AGREEMENT(S) CALLED FOR IN ARTICLE V SHOULD BE PROMPTLY NEGOTIATED, AND SHOULD BE APPLICABLE TO PNES IN NWS, AND SEVERAL HAVE WELCOMED THE SOVIET WILLINGNESS TO EXTEND PNE SERVICES TO NON-PARTIES. END SUMMARY.

2. SOVIET DEL (MOROKHOV) LED OFF, AS REPORTED SEPTTEL.

3. CANADIAN DEL REPEATED PLENARY STATEMENT, WHICH CONVEYED THEIR CONCLUSION THAT PNES HAVE LITTLE PROSPECT IN CANADA, AT LEAST FOR THE NEXT DECADE. SAID CANADA BELIEVES THAT A HALT IN PNES WOULD DISADVANTAGE NO ONE, BECAUSE THERE IS LITTLE ADVANTAGE THERE. A HALT WOULD CONTRIBUTE TO NON-PROLIFERATION AND PROSPECTS FOR A CTB. HE NOTED THAT OTHER HAD DISAGREED, AND THAT IF EITHER NWS OR NNWS WANTED TO GO AHEAD, AN INTERNATIONAL REGIME SHOULD BE ESTABLISHED. HOWEVER, ANY FURTHER TESTING SHOULD ONLY BE DONE AFTER STUDY AND WHEN CONSISTENT WITH ARMS CONTROL GOALS. IF AND WHEN IT IS DEMONSTRATED THAT BENEFITS OUTWEIGH RISKS, NWS SHOULD MAKE SUCH BENEFITS AVAILABLE. AN INTERNATIONAL REGIME WOULD BE ACCEPTABLE ONLY IF IT DOES NOT CONTRIBUTE TO WEAPONS DEVELOPMENT IN NWS OR NNWS. IT SHOULD REQUIRE NOTICE OF PNES AND REPORTS ON RESULTS, INCLUDING WHEN DONE IN NWS. HE SAID THE REVCON COULD NOT DECIDE THESE QUESTIONS, BUT SHOULD CALL ON INTERNATIONAL AGENCIES TO ENSURE THAT ALL QUESTIONS RELATED TO PNES ARE STUDIED, SAYING IAEA HAS PRIMARY ROLE IN ASSESSING RISKS AND BENEFITS. HE CONCLUDED THAT PUBLIC ACCEPTANCE OF PNES NEEDS MORE STUDY.

4. AUSTRALIAN DEL SAID THAT, IN LITERALLY EXAMINING THE IMPLEMENTATION OF THE NPT, WE SHOULD BE DISMAYED THAT LITTLE HAS BEEN DONE TO ACHIEVE THE AGREEMENT CALLED FOR IN ARTICLE V. WHILE UNDERSTANDING VIEW OF SOME THAT ANY MOVEMENT WOULD BE HARMFUL, AUSTRALIA BELIEVES NOT FULFILLING CONTRACTUAL COMMITMENT IS MORE HARMFUL. HE ARGUED FOR AVAILABILITY OF PNE SERVICES TO NNWS PARTIES AND NON-PARTIES TO NPT, TO REMOVE PLAUSIBILITY FROM ARGUMENTS FOR INDIGENOUS PROGRAMS, AND THEREFORE WELCOMED THE SOVIET OFFER OF PNE SERVICES TO ALL. AUSTRALIA DOES NOT BELIEVE TRUE VALUE OF LIMITED OFFICIAL USE

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PNES WILL BE ASSESSED FOR MANY YEARS, BUT BELIEVES PNE SERVICE SHOULD NEVERTHELESS BE SET UP, AND SUPPORTS THE PROPOSED IAEA PNE COMMITTEE.

5. THAI DEL SAID THE "FLAMOROUS LURE" OF PNES WAS NOT WHAT INDUCED THAILAND TO RATIFY NPT. ALTHOUGH A PRE-FEASIBILITY STUDY ON THE KRA CANAL HAD INDICATED THAT PNES MIGHT REDUCE CONSTRUCTIONS COSTS TREMENDOUSLY, THAILAND HAS NOT DECIDED TO BUILD A CANAL, OR

IF SO, TO USE PNES. THAILAND IS SATISFIED WITH EXTENSION OF SO-VIET PNE SERVICES OFFER TO NON-PARTIES. HE NOTED THERE HAD BEEN NO PNE SERVICE REQUEST FOR FIVE YEARS, BUT SAID THAT THE IAEA SHOULD NEVERTHELESS BE READY FOR SUCH REQUESTS, AND SUPPORTED IAEA PNE COMMITTEE PROPOSAL MADE BY THE UK.

6. THE UK DEL WELCOMED THE PERSPECTIVE PROVIDED BY THE IAEA DIRECTOR GENERAL, AND BY SOVIET, CANADIAN, AND AUSTRALIAN DELS. HE SAID PNES MAY BE OF BENEFIT: WE DON'T KNOW. THE REVCON SHOULD URGE THE INTERNATIONAL AGENCIES TO DO THEIR RESPECTIVE WORK RE PNES. ON THE IAEA PNE COMMITTEE, HE SAID SEVENTEEN DELS HAD EXPRESSED INTEREST BUT WARNED THAT IT MAY TAKE SOME TIME FOR THE COMMITTEE TO REACH CONCLUSIONS.

7. SWISS DEL SAID QUESTION OF PNES IS NOT RESOLVED, AND THAT ARTICLE V HAS NOT BEEN IMPLEMENTED SUBSTANTIALY. SAID THERE ARE TWO CHOICES: FIRST, THAT PNES ARE NO GOOD, IN WHICH CASE THEY SHOULD BE BANNED, OR SECOND, THAT PNES ARE SUEFUL, IN WHICH CASE THERE SHOULD BE IAEA CONTROL OF PNES IN ALL STATES. IN ANY CASE, A CTB SHOULD EXCLUDE WEAPONS DEVELOPMENT. HE THOUGHT THE IAEA PNE COMMITTEE SHOULD BE OPEN-ENDED. IF NNWS'S DON'T HAVE ACCESS TO PNE SERVICES THEY MAY BUILD THEIR OWN, SO SWITZERLAND THINKS THE GENERAL SOVIET PNE SERVICES OFFER IS CORRECT.

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8. USDEL OPENED MAY 15 COMMITTEE II SESSION, STATING US UNDER-
STANDING OF ARTICLE V, I.E., TO ASSURE THAT IF BENEFITS FROM PNES
ARE REALIZED BY NWS PARTIES SUCH BENEFITS SHOULD BE MADE AVAILABLE
TO NNWS PARTIES. HE OUTLINED THE RESEARCH EFFORT CARRIED OUT BY
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THE US IN THIS FIELD. HE SAID US HAD STUDIED EXCAVATION APPLICA-
TIONS, WHICH UNAVOIDABLY RELEASE RADIOACTIVE DEBRIS INTO THE AT-
MOSPHERE, AND RECALLED THE LTBT IN THIS CONNECTION. HE SAID THE
US HAS IN RECENT YEARS FOCUSSED ON CONTAINED APPLICATIONS, AND
DESCRIBED THE GAS STIMULATION EXPERIMENTS, AND THE PUBLICATION OF
FULL INFORMATION. HOWEVER, US HAS NOT YET REALIZED ANY ECONOMIC
BENEFITS FROM PNES, AND MORE WORK WOULD BE NEEDED. IF AND WHEN
BENEFITS ARE REALIZED, US WILL MAKE THEM AVAILABLE. NPT DOES NOT
PRECLUDE PNE SERVICES TO NON-PARTIES, AND NON-PARTIES SHOULD TAKE
THIS, AND THE GREAT EXPENSE OF DEVELOPING A MEANINGFUL PNE CAPA-
BILITY INTO ACCOUNT.

9. USDEL STRESSED THE NEED FOR FURTHER STUDY OF PNE FEASIBILITY
AND DESIRABILITY, AND CITING THE TRANS-ISTHMIAN CANAL STUDY AS AN
EXAMPLE. HE SAID THERE IS NO IMMEDIATE PRACTICAL NEED FOR THE
AGREEMENTS REFERRED TO IN ARTICLE V, BUT SAID US READY TO CONCLUDE
THEM WHEN NEEDED. HE OUTLINED THE PRELIMINARY STEPS ALREADY TAK-
EN, AND THE ROLE OF IAEA AND OTHER FORUMS. HE EMPHASIZED THAT US
WOULD PARTICIPATE ACTIVELY IN THE NECESSARY INTERNATIONAL CONSID-
ERATION OF LEGAL, TECHNICAL AND POLITICAL ASPECTS OF PNES.

10. NETHERLANDS DEL SAID, EXCEPT FOR PART OF SOVIET AND THAI
STATEMENTS, THERE IS A GENERAL FEELING THAT ECONOMIC ADVANTAGES OF
PNES NOT PARTICULARLY OVERWHELMING. HOWEVER, HE POINTED OUT,
THERE ARE OTHER ASPECTS OF THE PROBLEM: SAFETY, PUBLIC ACCEPT-

ANCE, LTBT, NON-PROLIFERATION CONSIDERATIONS, AND LEGAL QUESTIONS. HE GENERALLY AGREED WITH CANADIAN PREFERENCE FOR A COMPLETE BAN OR, FAILING THAT, A UNIVERSAL NON-DISCRIMINATORY REGIME. SUCH A REGIME WOULD NEED A LOT OF WORK. NETHERLANDS SUPPORTS THE UK PROPOSAL OF AN IAEA PNE COMMITTEE. RE THE CCD WORK ON PNES, NETHERLANDS SHARES THE WIDE-SPREAD VIEW THAT A CTB IS OF OVERWHELMING IMPORTANCE, BUT RECOGNIZES DESIRE OF MANY TO IMPLEMENT ARTICLE V. HOWEVER, VERIFICATION THAT NO WEAPONS-RELATED TESTING TAKES PLACE SEEMS DIFFICULT. FINALLY, ANY DECISIONS ON PNES SHOULD BE OF A UNIVERSAL NATURE; EITHER ALL MUST REFRAIN, OR ALL PNES, INCLUDING THOSE IN NWS, SHOULD BE SUBJECT TO THE SAME REGIME.

11. JAPANESE REP, ACKNOWLEDGING THAT NUMEROUS TECHNICAL AND ECONOMIC QUESTIONS REMAIN WITH RESPECT TO PNES, SAID IT WAS NEVERTHELESS NECESSARY TO SET UP THE MACHINERY FOR PNE SERVICES. HE LIMITED OFFICIAL USE

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COMMENDED THE IAEA FOR ITS WORK ON PNES BUT, WITH A VIEW TO PROVIDING ADDITIONAL NNWS DEVELOPING INDIGENOUS PNES, CALLED FOR A REASSESSMENT AND STUDY OF ALL ASPECTS OF PNE SERVICES WITHIN THE AGENCY'S SPHERE OF COMPETENCE. IN THIS CONNECTION, HE REITERATED JAPANESE SUPPORT FOR PROPOSED IAEA PNE COMMITTEE AND ADDED IT WAS ESSENTIAL THAT ALL PNES IN NWS BE SUBJECT TO IAEA OBSERVATION. HE ALSO STRESSED THAT THE RESULTS OF SUCH PNES AND ALL OTHER PNE INFORMATION NOT RELATING TO DEVICE DESIGN SHOULD BE MADE AVAILABLE TO NNWS THROUGH THE IAEA.

12. MEXICAN DEL CRITICIZED DEPOSITARY POSERS FOR DELAYING IMPLEMENTATION OF MACHINERY CALLED FOR BY ARTICLE V AS SOON AS POSSIBLE AFTER ENTRY INTO FORCE OF NPT. HE SAID NWS HAD THUS NOT MET OBLIGATIONS AND CREATED SUSPICION THAT THEY WERE HOLDING BACK INFORMATION ON PNES.

13. GDR REP NOTED THAT THERE WAS NO PROSPECT OF PNE USE IN GDR IN NEAR FUTURE, AND THAT PNES RAISED POLITICAL, ENVIRONMENTAL, SAFETY AND LEGAL PROBLEMS THAT NEEDED FURTHER STUDY. HE PRAISED THE PREPARATORY WORK DONE BY NWS AND IAEA, AND STRESSED THAT IAEA WAS THE ONLY COMPETENT INTERNATIONAL BODY TO HANDLE THE SUBJECT.

14. BELGIAN REP (HERPELS) STRESSED NEED TO MAKE AVAILABLE FULL-EST POSSIBLE INFORMATION ON TECHNICAL AND ECONOMIC ASPECTS OF PNES IN ORDER TO ENABLE INTERNATIONAL COMMUNITY TO PROPERLY ASSESS THEM. SHE NOTED THAT DOUBTS HAD BEEN EXPRESSED AS TO THEIR UTILITY, BUT SAID SHE HAD PERSONALLY BEEN IMPRESSED BY SOVIET FILM ON CREATION OF ARTIFICIAL LAKE. SHE COMMENDED THE WORK DONE BY IAEA AND SUPPORTED THE UK IDEA FOR A PNE COMMITTEE IN IAEA. SHE SUGGESTED THAT NWS SHOULD ACCEPT IAEA OBSERVATION OF ALL THEIR OWN PNES ABOVE THE THRESHOLD OF A TTB - NOTING THAT THIS PATTERN COULD BE EXTENDED TO A CTB.

15. FINNISH REP, REFERRING TO ARTICLE V COMMITMENT TO ENTER INTO NEGOTIATIONS AS SOON AS POSSIBLE ON AGREEMENT OR AGREEMENTS, SAID REVCON SHOULD ENSURE THAT THIS TASK COMPLETED SOONEST. HE SAID IT GENERALLY SEEMED DOUBTFUL PNES WERE OF REAL VALUE, ALTHOUGH HE NOTED SOME APPARENT SUCCESS IN THIS FIELD IN THE USSR. HE EMPHASIZED NEED FOR STUDYING ALL THE VARIOUS ASPECTS OF PNES BUT SAID THEORETICAL STUDIES WOULD NOT BE AN ADEQUATE BASIS FOR MAKING A JUDGMENT. HE ADDED THAT ANY NNWS PARTY WHICH AGREED NOT TO LIMITED OFFICIAL USE

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DEVELOP INDIGENOUS PNES SHOULD BE GUARANTEED THE RIGHT TO ANY PNE BENEFITS. MOREOVER, THE IAEA SHOULD PLAY AN IMPORTANT ROLE IN IMPLEMENTING ARTICLE V.DALE

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